
Decision Maker: EXECUTIVE

Date: Wednesday 31 March 2021
For Pre Decision Scrutiny by the Children, Education and Families
PDS Committee on 10 March 2021

Decision Type: Non-Urgent Executive Key

Title: BASIC NEED PROGRAMME UPDATE

Contact Officer: Robert Bollen, Head of Strategic Place Planning
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Chief Officer: Director of Education

Ward: (All Wards);

1. Reason for report

This report provides an update on the capital schemes included within the Council's Basic Need Programme

2. RECOMMENDATION(S)

- 2.1 That the Executive agrees the updated Basic Need Programme as set out in Appendix 3. subject to Full Council approval.
- 2.2 That the Executive agrees the allocation of an additional £4,128k of S106 allocations to projects within the Basic Need Capital Programme as outline in Appendix 2.
- 2.3 That agreement be given that the schemes at Marian Vian Primary School and Red Hill Primary School be brought forward to the Projects in Delivery (Funded) Programme and that an allocation be included to fund requirements secondary bulge classes or temporary accommodation, should it be needed for the Council to meet its statutory duty.
- 2.4 That where required funding be delegated to schools for local delivery subject to there being sufficient mechanisms in place to control expenditure and ensure delivery of outcomes.

2.5 That the Executive notes that schools will be submitting planning applications in association with these works.

Impact on Vulnerable Adults and Children

1. Summary of Impact: This programme is currently benefitting local children through providing 1,680 temporary and 3,298 permanent school places in both mainstream and specialist settings.
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Corporate Policy

1. Policy Status: Existing Policy
2. BBB Priority: Children and Young People

Education Capital Programme

Financial

1. Cost of proposal: Estimated Cost
 2. Ongoing costs: Non-Recurring Cost
 3. Budget head/performance centre: Education Capital Programme
 4. Total current budget for this head: £93,130k
 5. Source of funding: DfE Basic Need Capital Grant, DfE SEND Capital Grant, DfE Capital Maintenance Grant, S106 contributions
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Personnel

1. Number of staff (current and additional):
 2. If from existing staff resources, number of staff hours:
-

Legal

1. Legal Requirement: Statutory Requirement
 2. Call-in: Applicable
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Procurement

1. Summary of Procurement Implications: There are no procurement implications arising from this report. The procurement strategy for Basic Need has been set out in previous reports.
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Customer Impact

1. Estimated number of users/beneficiaries (current and projected): In excess of 4,000 pupils in Bromley
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Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 This report provides a progress update on the delivery of the Council's Basic Need Capital Programme over the past year.
- 3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places, with a total of £80m so far allocated for 2011-2022. The Council has received no additional mainstream allocation for the years 2019-20 and 2020-21. Further allocations are awaiting the outcome of the Government's future comprehensive spending review.
- 3.3 In addition, the Council has received a £4.4m SEN capital allocation. These allocations are provided in addition to the Basic Need Capital Grant that local authorities receive to support the capital requirement for providing new pupil places. The formula for allocation is based principally on projected population growth for children and young people aged 2-18 between the years 2018-19 and 2020-21.

Basic Need Allocation	
2011-12 allocation	£4,496,771
Autumn 2011 exceptional in-year allocation	£1,277,936
2012-13 allocation	£2,404,519
Spring 2012 exceptional in-year allocation	£1,590,436
2013-15 allocation	£9,968,079
2015-16 allocation	£20,635,153
2016-17 allocation	£21,666,911
2017-18 allocation	£8,837,573
2018-19 allocation	£6,895,846
2021-22 allocation	£2,237,466
Total allocation to date:	£80,010,690
SEND Provision Capital Funding	
2018-19 allocation	£865,510
2019-20	£865,510
2020-21	£865,510
Additional 2018-21 allocation (May '18)	£603,844
Additional 2018-21 allocation (Dec '18)	£1,207,688
Total allocation to date:	£4,408,062

- 3.3 The table above provides details of all the Basic Need Capital Grant and SEND Provision Capital Funding received by the Council.
- 3.4 In addition, the Basic Need capital programme also includes capital contributions from a range of other capital funding programmes including Capital Maintenance Grant and Section 106 contributions. These are detailed in Section 6 of this report.
- 3.5 Appendix 1 provides an update on those projects recently completed, currently being delivered or under development
- 3.7 Appendix 2 provides details of the Basic Need Programme and the funding allocated for individual project. Projects are categorised as follows:
- A Completed projects, including projects that are in defects and yet to reach Final Account.

- B Projects in Delivery (Funded) – schemes that are in the delivery phase, including projects under construction and in procurement, and have available funding allocated to them to allow delivery
- C Projects in Delivery (Unfunded) – schemes that are not an immediate priority and are therefore fully funded, but are being delivered to a ‘shovel ready’ status
- 3.8 Design development of schemes not in the delivery phase (funded or unfunded) of the programme will continue, but schemes will not be brought forward until there is sufficient need and funding is available.

Recently Completed Schemes

- 3.9 Since the last Basic Need Update Report to the Executive in July 2018, the following schemes have been completed:

Bromley Beacon Academy - Orpington site	Expansion and refurbishment of school accommodation for children with a diagnosis of Social Emotional and Mental Health (SEMH) need.
Bishop Justus	Expansion of secondary school by 2 Forms of Entry
Leesons Primary School	Works to increase the school intake from 1 to 2 Forms of Entry and create nursery provision
Oaklands Primary School	New reception block to ensure sufficient accommodation for the school to admit 3 Forms of Entry
Parish CE Primary School	Final works to increase the school intake from 2 to 3 Forms of Entry
Pickhurst Junior School	Works to allow creation of a resource provision for children diagnosed with SEN
Poverest Primary School	Works to increase the school intake from 1 to 2 Forms of Entry and enhance nursery provision
Riverside School	Creation of 3 rd site at Hawes Down Centre, West Wickham, increasing the provision of specialist places for children with SEN
Trinity CE Primary School	Refurbishment of former EDC building to increase school places available
Tubbenden Primary School	Expansion and enhancement of existing resource provision, increasing the provision of specialist places for children with SEN

Projects in Delivery (Funded)

- 3.10 The following schemes are being are currently in or being progressed to the Projects in Delivery (Funded) stage:

Marian Vian Primary School	This scheme is being brought into the delivery phase of the programme. Phase 1 will introduce a new drop off zone for the school and convert the former children and family centre into a
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	nursery. Later phases will replace dilapidated accommodation and address accessibility issues. The scheme is funded entirely by S106 contributions.
Nightingale (PRU).	This scheme has been on hold due to the review of Alternative Provision, which will inform how these monies are spent
Red Hill Primary School	This scheme is being brought forward into the 'Projects in Delivery (funded)' programme and involve will carry out remodelling and limited new build construction at the school to ensure that there is sufficient accommodation to admit 4FE in KS2, creating a guaranteed place KS2 for all pupils leaving Mead Road Infant School.
Secondary School Bulge Classes	Pupil Projections indicate a growing need for secondary school places. The Council is working with the DfE and Harris Federation on the proposed development of a new secondary school on the Kentwood site in Penge. However, due to the complexity of the project which includes new premises for Harris Kent House Primary Academy and the reprovision of the Council's Adult Education Centre and adult social facilities, it is not due to open until 2025. The allocation made will ensure that the Council has the resources to ensure that offers can be made to all applicant until such time as the new school is ready.
Stewart Fleming Primary School (Phases 2 and 1(b)):	Phase 2 is now nearing completion with only external works remaining to be completed. Works have been delayed due to COVID. Phase 1(b) involves the Phase 1 contractor returning to site to convert the temporary hall and kitchen servery required during the build phase into KS1 classes.

Projects in Development (Unfunded)

- 3.11 Following the failure to obtain planning consent for the expansion of Farnborough Primary School, options are being considered with the school for the use of Section 106 monies granted to be used at the school. Any works will focus on enhancements and re-providing specialist spaces lost rather than expansion.
- 3.12 Conversation have restarted with St John's Primary School about the use of S106 monies granted. The school is now rated Good by Ofsted and eventual expansion to 2FE is being considered amongst options.
- 3.13 Further improvements to Castlecombe Primary School to enable the amalgamation of the school with Dorset Infants School will be subject to a separate report to the Executive.

4 IMPACT ON VULNERABLE ADULTS AND CHILDREN

- 4.1 The Basic Need Capital Programme has added 1,680 temporary and 3,298 permanent school places in mainstream and specialist settings.

5 POLICY IMPLICATIONS

- 5.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places, the quality of those places and their efficient organisation is a priority within the Council's strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of An Excellent Council. This policy also contributes to key targets within the Education Portfolio Plan.

6 FINANCIAL IMPLICATIONS

- 6.1 The Council has been allocated £84.4m in 100% Basic Need Capital Grant and SEND Provision Capital Funding for the financial years 2011-22 to meet the need for mainstream, specialist and alternative provision school places. The programme also includes various transfers from other schemes to support the delivery of the Council's Basic Need Programme. Allocations have also been made to Basic Need to support other education capital schemes, resulting in a total current budget of £93.1m as shown in the table below.

	£'000s
Basic Need Allocation 2011-22	80,011
SEND Provision Capital Funding 2018-21	4,408
Total DfE mainstream and SEND place provision funding	84,419
Other funding streams	
Approved S106 allocations	7,723
Transfers from DfE Capital Maintenance Grant (SCA)	1,294
Transfer from Reconfiguration of Special Schools Scheme	113
DfE payment for Trinity CE Primary School MUGA	301
	9,431
Total Basic Need Budget	93,850
Transfer to Highway Capital Project	-650
Transfer to Beacon House Capital Project	-577
Transfer back from Highway Capital Project to Basic Need	113
Transfer back from Beacon House Capital Project to Basic Need	391
Transfer from Langley Park BSF Capital Project to Basic Need	3
New Basic Need Capital Programme	93,130

- 6.2 The table above sets out the Council's updated Basic Need Capital Programme including the SEND Provision Capital Funding and the addition of £4,128k additional S106 detailed in Appendix 2.
- 6.3 For the purposes of monitoring total Basic Need related expenditure, and to ensure that any underspends are returned to Basic Need, the £650k and £577k transfers to the Highway Primary Rebuild and Beacon House Refurbishment Schemes respectively have been added back in to the list of projects, and the Section 106 funding removed and shown as other funding. £113k, £391k and £3k have been passed to Basic Need from the Highway, Beacon House and Langley Park School for Boys Capital Project respectively now that these schemes are closed.

- 6.4 To date, a total of £102.2m expenditure has been committed (completed schemes plus schemes in delivery). Funding of this is broken down as follows:-

	<u>£'000</u>
Expenditure committed	102,202
Funded by:	
Basic Need Grant	-79,903
SEND Capital Grant	-2,726
Other (including S106 and School contributions)	-19,573
Funding in balance	0

- 6.5 The detail of the expenditure and the funding is contained within Appendix 3. Residual funding that remains will support future schemes.

7. LEGAL IMPLICATIONS

- 7.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.
- 7.2 Section 106 monies must be spent in accordance with the Education contribution clauses

8. PROCUREMENT IMPLICATIONS

- 8.1 This report provides details on the funding allocations and priorities for the Council's Basic Need Capital Programme. The procurement strategy, as set out in previous Executive reports, is not altered by this report.

Non-Applicable Sections:	7 PERSONNEL IMPLICATIONS
Background Documents: (Access via Contact Officer)	[Title of document and date]